

May 9, 2017

MEMORANDUM FOR THE ATTORNEY GENERAL  
FROM: ROD J. ROSENSTEIN  
DEPUTY ATTORNEY GENERAL  
SUBJECT: RESTORING PUBLIC CONFIDENCE IN THE FBI

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The Federal Bureau of Investigation has long been regarded as our nation's premier federal investigative agency. Over the past year, however, the FBI's reputation and credibility have suffered substantial damage, and it has affected the entire Department of Justice. **That is deeply troubling to many Department employees and veterans, legislators and citizens.**

The current FBI Director is an articulate and persuasive speaker about leadership and the immutable principles of the Department of Justice. He deserves our appreciation for his public service. **As you and I have discussed, however, I cannot defend the Director's handling of the conclusion of the investigation of Secretary Clinton's emails, and I do not understand his refusal to accept the nearly universal judgment that he was mistaken. Almost everyone agrees that the Director made serious mistakes; it is one of the few issues that unites people of diverse perspectives.**

**The director was wrong** to usurp the Attorney General's authority on July 5, 2016, and announce his conclusion that the case should be closed without prosecution.

**It is not the function of the Director to make such an announcement.** At most, the Director should have said the FBI had completed its investigation and presented its findings to federal prosecutors. The Director now defends his decision by asserting that **he believed attorney General Loretta Lynch had a conflict.** But the FBI Director is never empowered to supplant federal prosecutors and assume command of the Justice Department. There is a well-established process for other officials to step in when a conflict requires the recusal of the Attorney General. **On July 5, however, the Director announced his own conclusions about the nation's most sensitive criminal investigation, without the authorization of duly appointed Justice Department leaders.**

Compounding the error, **the Director ignored another longstanding principle: we do not hold press conferences to release derogatory information about the subject of a declined criminal investigation.** Derogatory information sometimes is disclosed in the course of criminal investigations and prosecutions, but we never release it gratuitously. The Director laid out his version of the facts for the news media as if it were a closing argument, but without a trial. **It is a textbook example of what federal prosecutors and agents are taught not to do.**

In response to skeptical question at a congressional hearing, the Director defended his remarks by saying that his "goal was to say what is true. What did we do, what did we find, what do we think about it." **But the goal of a federal criminal investigation is not to announce our thoughts at a press conference.** The goal is to determine whether there is sufficient evidence to justify a federal criminal prosecution, then allow a federal prosecutor who exercises authority delegated by the Attorney General to make a prosecutorial decision, and then - if prosecution is warranted - let the judge and jury determine the facts. We sometimes release information about closed investigations in appropriate ways, but the FBI does not do it sua sponte.

Concerning his letter to the Congress on October 28, 2016, the Director cast his decision as a choice between whether he would "speak" about the decision to investigate the newly-discovered email messages or "conceal" it. "Conceal" is a loaded term that misstates the issue. When federal agents and prosecutors quietly open a criminal investigation, we are not concealing anything; we are simply following the longstanding policy that we refrain from publicizing non-public information. In that context, silence is not concealment.

My perspective on these issues is shared by former Attorney(s) General<sup>s</sup> and Deputy Attorneys General from different eras and both political parties. **Judge Laurence Silberman**, who served as Deputy Attorney General under President Ford, wrote that "it is not the bureau's responsibility to opine on whether a matter should be prosecuted." Silberman believes that **the Director's "Performance was so inappropriate** for an FBI director that [he] doubt[s] the bureau will ever completely recover." **Jamie Gorelick**, Deputy Attorney General under President Clinton, joined with **Larry Thompson**, Deputy Attorney General under President George W. Bush, to opine that the Director had "chosen personally to restrike the balance between transparency and fairness, departing from the department's traditions." They concluded that the Director violated his obligation to "preserve, protect and defend" the traditions of the Department and the FBI.

Former Attorney General **Michael Mukasey**, who served under President George W. Bush, observed the Director "**stepped way outside his job** in disclosing the recommendation in that fashion" because the FBI director "doesn't make that decision."

**Alberto Gonzales**, who also served as Attorney General under President George W. Bush, called the decision "**an error in judgement.**" **Eric Holder**, who served as Deputy Attorney General under President Clinton and Attorney General under President Obama, said the Director's decision "**was incorrect. It violated long-standing Justice Department policies and traditions. And it ran counter to guidance that I put in place four years ago laying out the proper way to conduct investigations during an election season.**" Holder concluded that **the Director "broke with these fundamental principles" and "negatively affected public trust in both the Justice Department and the FBI."**

Former Deputy Attorney(s) General<sup>s</sup> Gorelicks and Thompson described the unusual events as "real-time, raw-take transparency taken to its illogical limit, a kind of reality TV of federal criminal investigation," that is "**antithetical to the interests of justice.**"

**Donald Ayer**, who served as Deputy Attorney General under President H.W. Bush, along with former Justice Department officials, was "astonished and perplexed" by the decision to "break[] with longstanding practices followed by officials of both parties during past elections." Ayer's letter noted, "Perhaps most troubling... is the precedent set by this departure from the Department's widely-respected, non-partisan traditions."

We should reject the departure and return to the traditions.

Although the President has the power to remove an FBI director, the decision should not be taken lightly. **I agree with the nearly unanimous opinions of former Department officials.** The way the Director handled the conclusion of the email investigation **was wrong.** As a result, **the FBI is unlikely to regain public and congressional trust until it has a Director who understands the gravity of the mistakes and pledges never to repeat them. Having refused to admit his errors, the Director cannot be expected to implement the necessary corrective actions.**

Rod Rosenstein

Of course this Memo from Deputy Attorney General Rod Rosenstein that definitively lists the offenses and clearly lays out the urgency and necessity to fire FBI Director James Comey, left no choice for the President but to fire James Comey. Rod Rosenstein even goes as far as to list and in his memo actually naming **seven reputable bipartisan** DOJ Attorney Generals and Deputy Attorney Generals who express the same sentiments and stating that he, Rod Rosenstein agrees with the nearly unanimous opinions of former Department officials, Although President Trump had come to the same conclusion, this memo from Deputy Attorney General Rod Rosenstein not only confirmed that the President was going in the right direction, required the President to take immediate action for the sake of the Department of Justice and FBI.

FOR ROBERT MUELLER OR THE MEDIA TO TRY TO USE THE FIRING OF DIRECTOR JAMES COMEY AGAINST PRESIDENT TRUMP WHEN THE DEPUTY ATTORNEY GENERAL WROTE SUCH A CLEAR IMPERATIVE, IS TELLING OF THE POLITICAL BIAS PREVALENT THROUGHOUT THIS ATTACK AGAINST THE AMERICAN PEOPLE AND THE PRESIDENT WE LEGITIMATELY ELECTED.

<https://www.theatlantic.com/politics/archive/2017/05/rosenstein-letter-annotated/526116/>